Shaping new policies in sparsely populated areas in northern Europe

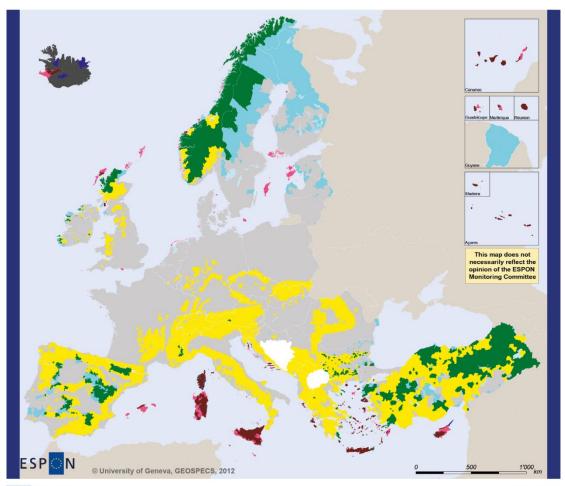
Understanding northern peripherality and devising strategies for intervention

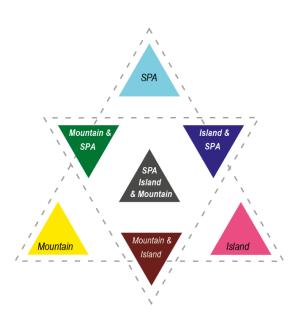
Vulkan Arena (Oslo) 30th November 2017



Geographic specificities in Europe







Conceptual clarifications



- Geographic specificity ≠ objective constraints
 - oo lack of critical mass
 - ° remoteness
 - peripherality
- oo In the case of the NSPA, sparsity = lack of critical mass, but these areas also happen to be peripheral and remote...
- or Regions with sparsely populated areas OR sparsely populated parts of regions?

Policy agendas



- o Different constraints are linked to different policy agendas, e.g.:
 - o lack of critical mass → difficult SGI provision
 - or remoteness → structural demographic imbalances
 - o peripherality/marginality → components of European neighbourhood policy

oo In the case of the NSPA, sparsity = lack of critical mass, but these areas also happen to be peripheral and remote

How different are the NSPA from Outermost Regions?





How different are the NSPA from Outermost Regions?



| Constraint (as mentioned in Art. 349) | Operationalisation of the constraint | Factor # | Factor of additional costs |
|---|--|-------------|---|
| Remoteness | Long distance for trade with continental Europe | 1 | Limited access to capital |
| | | 2 | Financial incentives needed to attract highly qualified staff |
| | | 3 | Higher cost of production inputs |
| | | 4 | Higher price of imported goods for households |
| Insularity | Critical role of airport and ports as main entry points, situations of double insularity (islands within OR) | 5 | Critical importance of main entry points to maintain connection with continental Europe |
| | | 6 | Public service obligations for secondary airports and airports |
| Small size | Lack of critical mass (demand and supply). Limited agglomeration economies, limited economies of scale | 7 | Higher per unit production cost |
| | | 8 | Limited local/regional markets for goods and services |
| | | 9 | Higher price of services dependent on economies of scale (e.g. broadband internet) |
| | | 10 | Difficulty of providing higher education and job opportunities for youth - brain drain |
| | | 11 | Over-sizing of some equipments and systems |
| | Limited extent of exploitable land areas | 12 | Costs of rent / investment in business location |
| Difficult topography and climate | Vulnerability to natural disaster (earthquake, storms, landslide) | 13 | Higher construction costs |
| | | 14 | Higher maintenance costs |
| Economic dependence on a few | Vulnerability towards fluctuations on world markets, | 15 | Exposure to effects of climate change (e.g. agriculture, fish stocks) |
| products | product cycles | 16 | Risk of cyclical unemployment |

A multi-level territorial governance issue

- ° 'Compensating for handicaps' is not necessarily meaningful
- Social, economic and institutional factors determine resilience
- Focus on identifying
 - Market failures
 - Policy failures
 - Policy dependence
- Different methods and data must be mobilised
- oo Can we have ambitions for the NSPA without a European settlement policy?

