Cross-border Public Services in Europe – updating and upgrading the inventory

AEBR event

Andreea China, ESPON EGTC

Vaasa, 16 June 2022

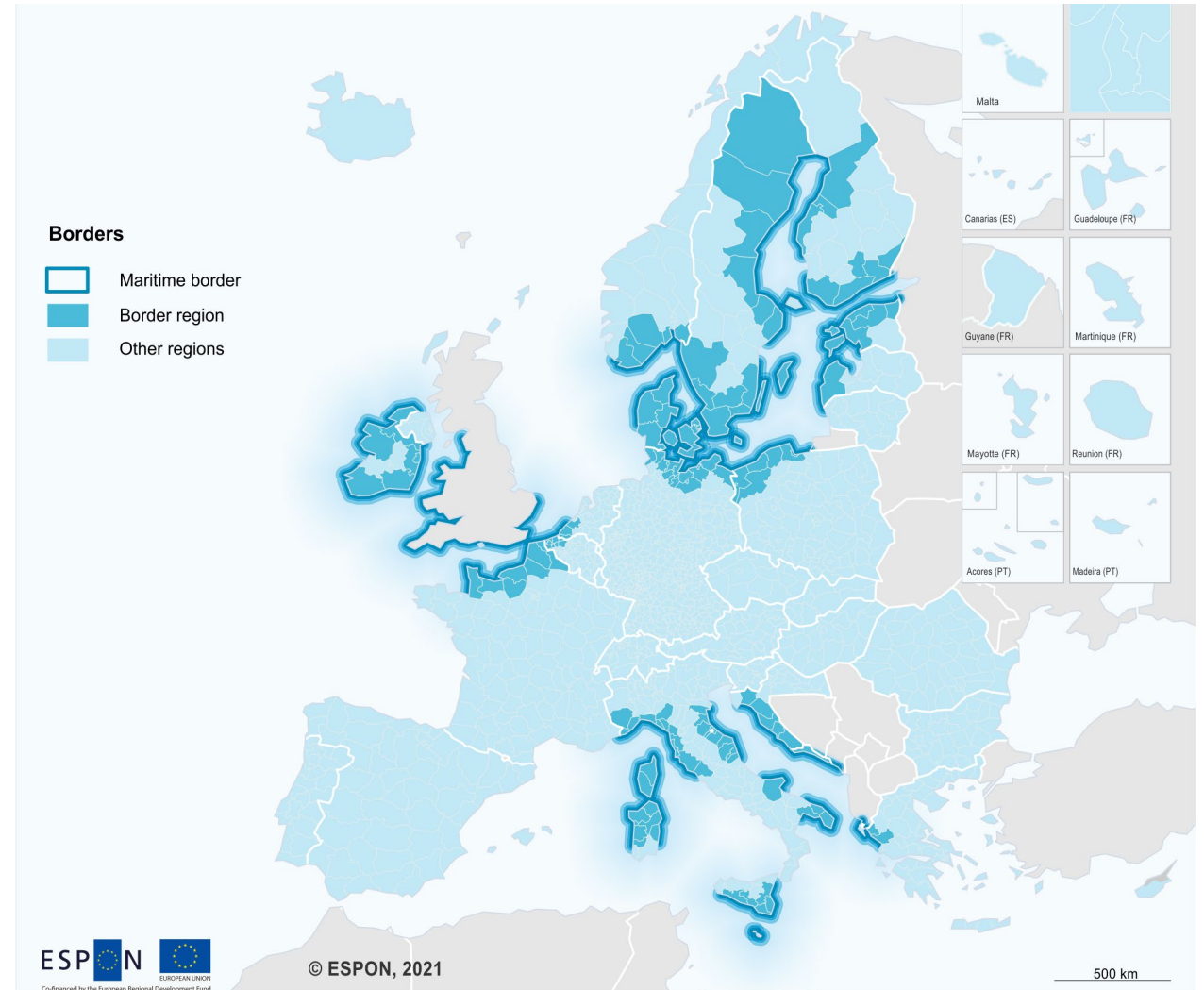# Cross border areas

EU facts and figures:

INTERNAL BORDER REGIONS
COVER 40 % OF THE EU
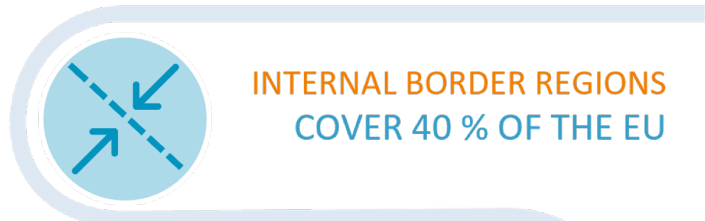
PRODUCE
30 % OF THE EU'S GDP

HOUSE
30 % OF EU POPULATION

HOST
~ 2 MILLION CROSS-
BORDER COMMUTERS

Borders

☐ Maritime border

■ Border region

■ Other regions

Malta

Canarias (ES)

Guadeloupe (FR)

Guyane (FR)

Martinique (FR)

Mayotte (FR)

Reunion (FR)

Acores (PT)

Madeira (PT)

Guyane (FR)

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500 km

ESPON
EUROPEAN UNION
Co-financed by the European Regional Development Fund

Cross border areas

- **reflect the European diversity**
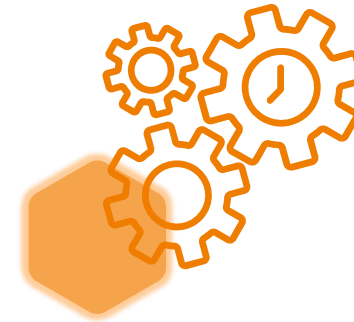
- **successful laboratory of European integration**

- **places of innovation and cooperation**

- **contribute to sustainable regional development**

- **contribute to the implementation of cohesion policies**

monitoring and observation of flows and interactions within cross-border regions is one of then European Commission priorities

having great potentials to remove further obstacles and enhance cooperation

1ˢᵗ ESPON CPS study

Targeted analysis, involving 11 stakeholders in 10 cross-border areas
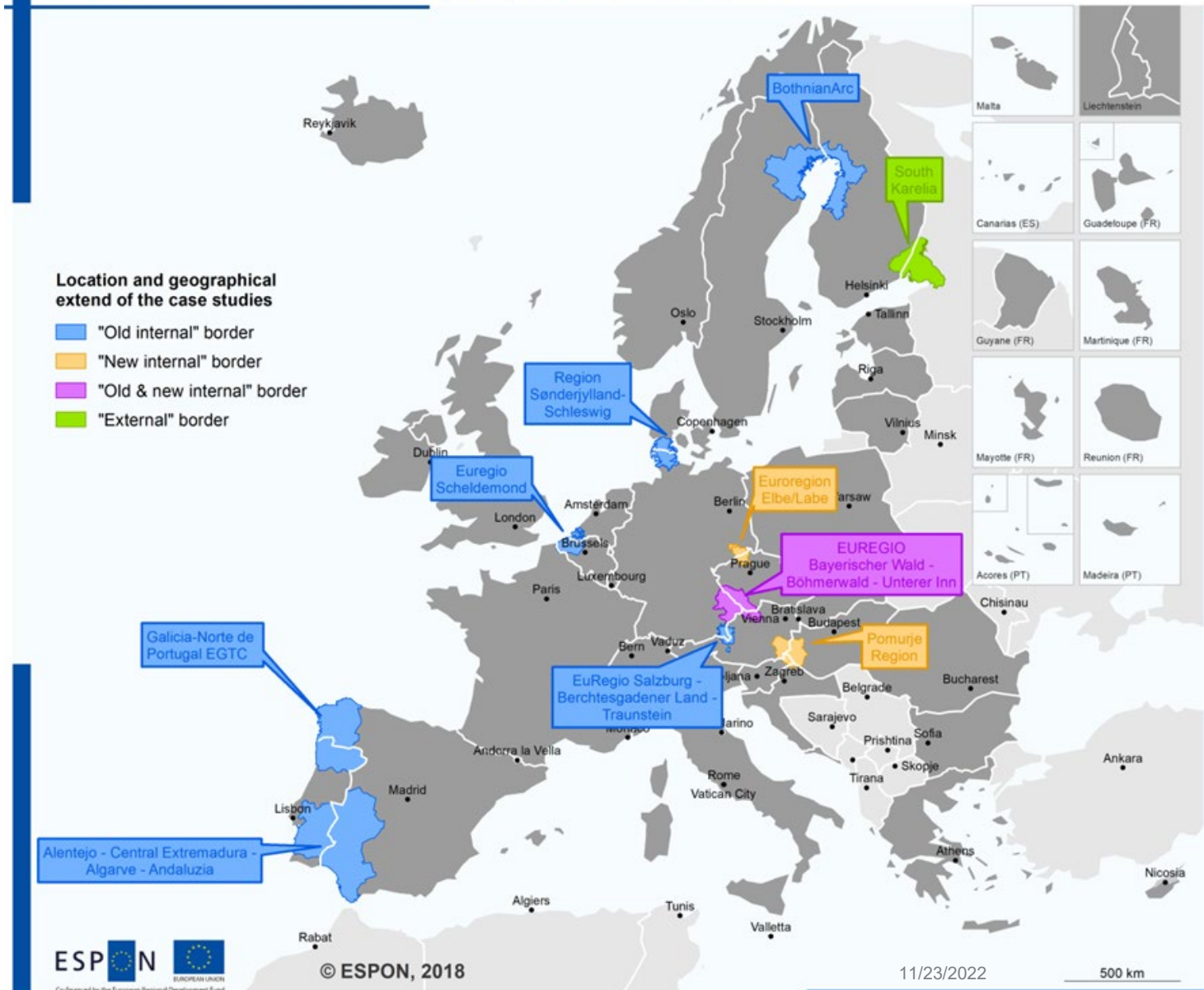
AEBR as Helpdesk

Research Team led by Spatial Foresight GmbH

Completed : November 2018

Cross-border public services (CPS): Case study regions

Location and geographical extend of the case studies
- "Old internal" border
- "New internal" border
- "Old & new internal" border
- "External" border

© ESPON, 2018

500 km

1st ESPON CPS // results

ESPON CPS - Cross-border Public Services (2018) – first attempt in creating an integrated, complete database at EU level

- It aimed to create an integrated common methodological approach for defining CPS,

- It brought to light harmonisation challenges,

- It aimed to design a method to collect, in an integrated and efficient manner, the necessary data to develop a comprehensive inventory of CPS at EU level,

- It provided a set of policy recommendations presented as a practical guide on how to implement CPS and to face potential obstacles

until 1969

For the recent past …
CPS has taken the spotlight
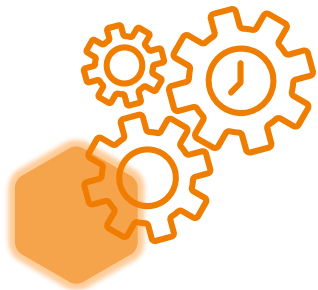
The European Commission

European Committee of the Regions

European Economic and Social Committee

have formulated recommendations referring to CPS directly or indirectly

DG REGIO & ESPON

Cross-Border Public Services (joint coordination), 2022

DG REGIO

Providing public transport in cross-border regions. Mapping of existing services and related legal obstacles, 2021

DG SANTE

Cross-Border Cooperation - Capitalising on existing initiatives for cooperation in cross-border regions, 2018

ESPON

Cross-border Public services, 2018

ESPON CPS2.0 study

European-wide

Research Team led by Spatial Foresight GmbH, and joined by AEBR, MOT and TCP International

Completed : June 2022

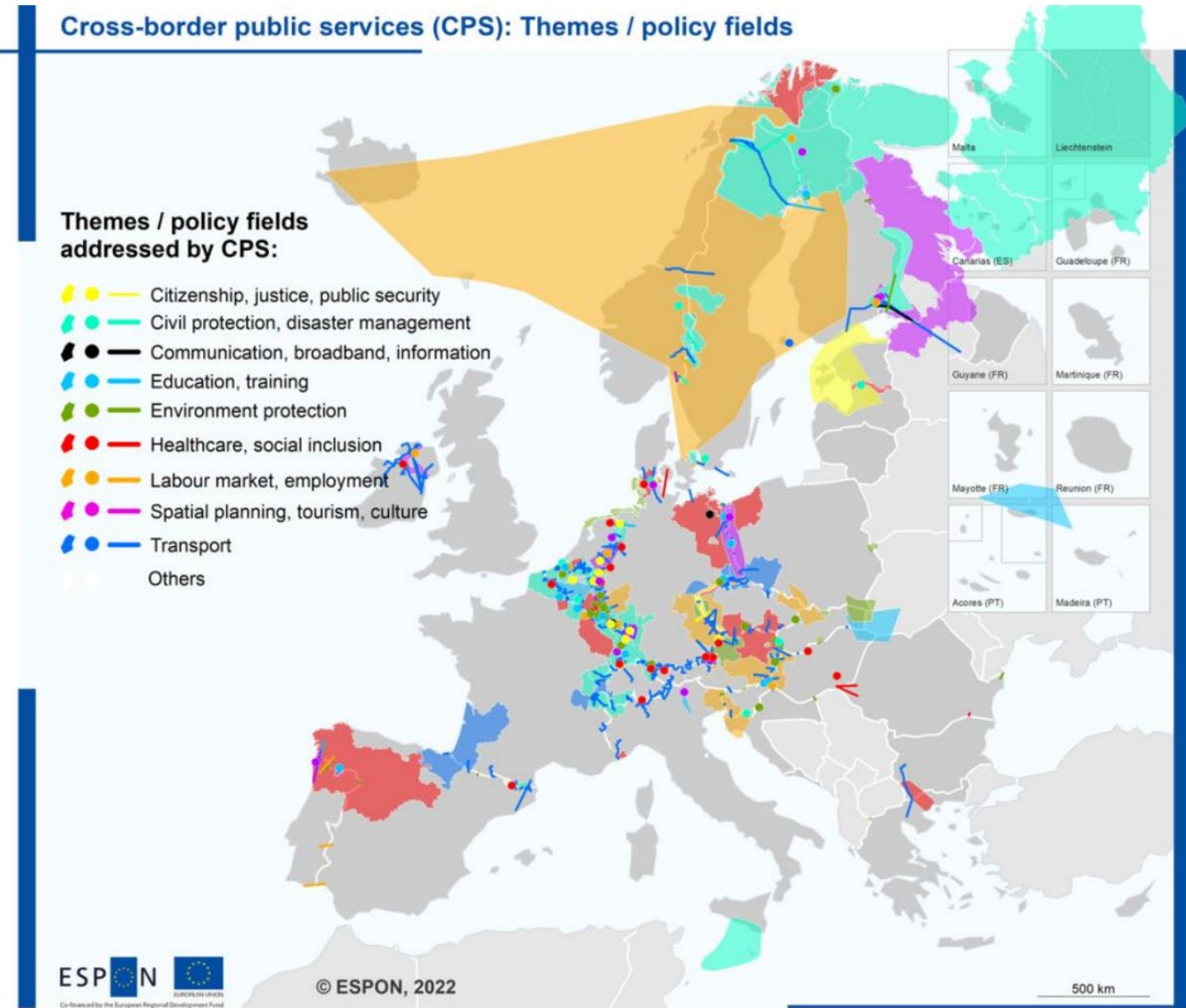Coordinated with the EC/ DG Regio project **"CROSS-BORDER PUBLIC SERVICES"** (2020CE160AT084)

Cross-border public services (CPS): Themes / policy fields

Themes / policy fields addressed by CPS:

- Citizenship, justice, public security
- Civil protection, disaster management
- Communication, broadband, information
- Education, training
- Environment protection
- Healthcare, social inclusion
- Labour market, employment
- Spatial planning, tourism, culture
- Transport
- Others

© ESPON, 2022

500 km

Regional level: NUTS 0
Source: ESPON CPS 2.0, 2022
Origin of data: CPS Inventory, 2022
UMS RIATE for administrative boundaries

ESPON CPS 2.0

ESPON CPS - Cross-border Public Services (2021) – a continuous effort in creating an integrated, complete database at EU level

- Stabilize definitions and reach a common understanding of CPS with all stakeholders

- Validate the conceptual and methodological framework for analysing and collecting data on cross-border public services

- **Update and upgrade the inventory on CPS provision for both internal and external borders across the EU**

- Raise awareness and involve partners in keeping the CPS inventory up to date
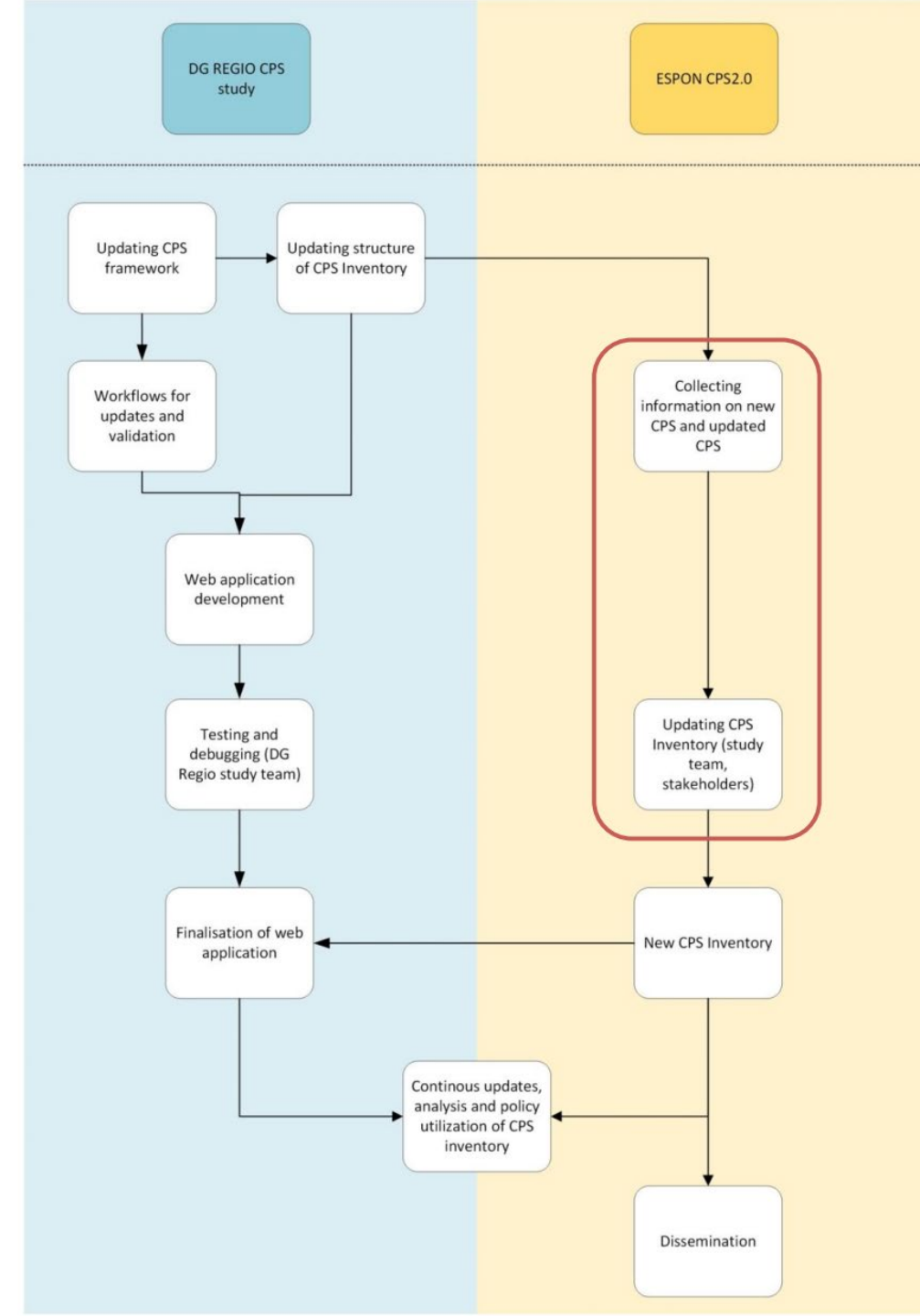
Thank you for your attention!

Andreea China, ESPON EGTC
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Cross-border Public Services 2.0 (CPS 2.0)

Vaasa – Dissemination event

16 June 2022

ESPON CPS (2018)

ESPON CPS 2.0 (2022)
- Data collection
- Dissemination

Updated, extended & sustainable
CPS inventory

DG Regio CPS (2022)
- CPS concept
- In-depth analysis
- Web Application

Illustrative examples

❶ https://ka.stadtwiki.net/Datei:2016-10-16_Rheinf%C3%A4hre_Greffern_01.JPG

❷ author Ragnar Vutt

❸ Språkskolan Tornio-Haparanda, 2017

❹ https://www.cc-genevois.fr/fr/vie-pratique-et-services/vos-droits/les-services-de-la-mtj

❺ https://www.schwarzwaelder-bote.de/inhalt.ortenaukreis-eine-gezielte-zuwanderung-ist-unerlaesslich.3e0dd5e8-68dc-48f8-987c-85f80effd0ca.html

❻ Geopark Karawanken, www.geopark-karawanken.at

❼ www.efiduero.com

Added value for border regions

CPS enhance functionality in border areas by

- … contributing to **better connections**

- … supporting **cross-border flows** of people

- … creating (thematic) **functional areas**

- … addressing **gaps** in **domestic service provision**

- … making service provision less costly and raise its **efficiency**, thereby helping to maintain services in border areas with low population densities

- … contributing to raise **awareness** of **cross-border possibilities** (e.g. in terms of work and labour markets, health care, recreation, education, technical infrastructures etc.)

- … **sustaining Interreg projects**

… reducing negative effects of border for border area & citizens

Contribution to **cohesion** beyond border areas in EU MS

What are Cross-border Public Services?

Any CPS across any of nine policy areas…

… is **publicly organised** and delivered either directly or via a concession

… is **publicly (co-)financed**

… is materialised in a specified **cross-border area**

… addresses a **shared problem** or **development opportunity** in the CBC area

… may **use** existing or newly established infrastructure (hard, soft or green)

– –

… has a **target group on both sides of the border**

… is **non-discriminatory** to access

… includes **actors from both sides of the border**

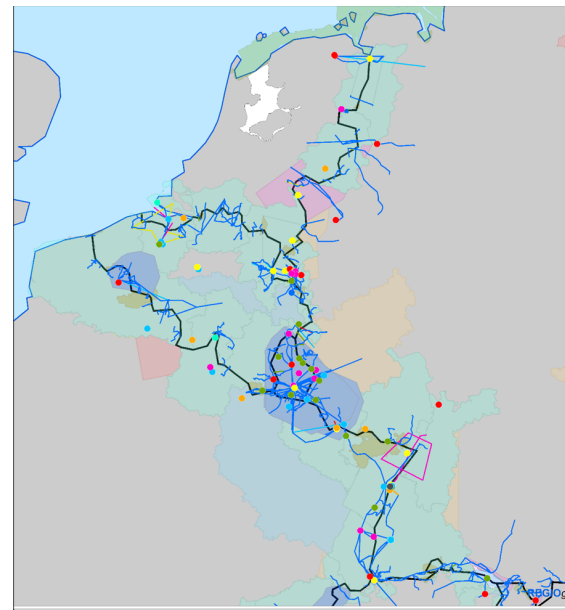… is **not limited** to a specific **timeframe** (i.e. not a "one-off project").
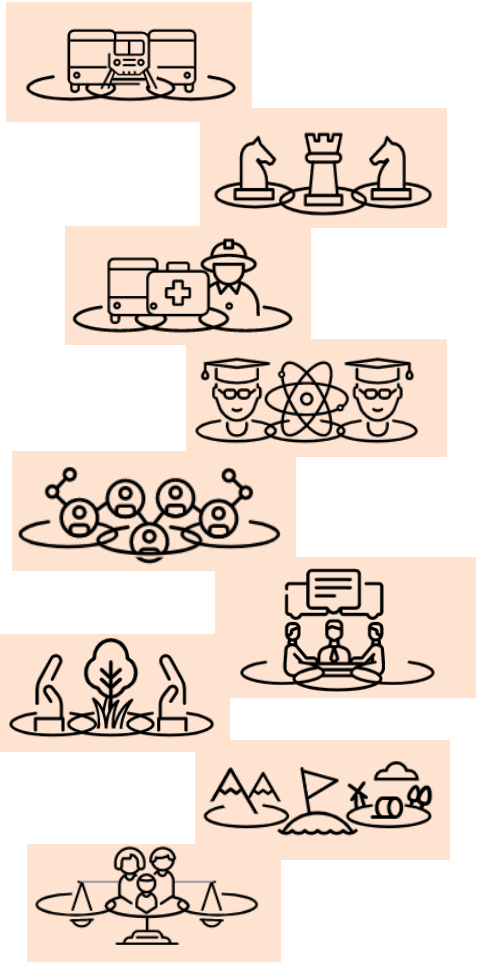
Some new findings

- ~ 1550 CPS (as of May 2022)

- Density is the highest around the Benelux / France-German / Finland-Sweden & a few local spots

- New CPS identified in other parts of Europe – CEE & southern Europe

- Only few border segments of internal EU borders without any CPS

- Potentials of CPS are not yet equally used
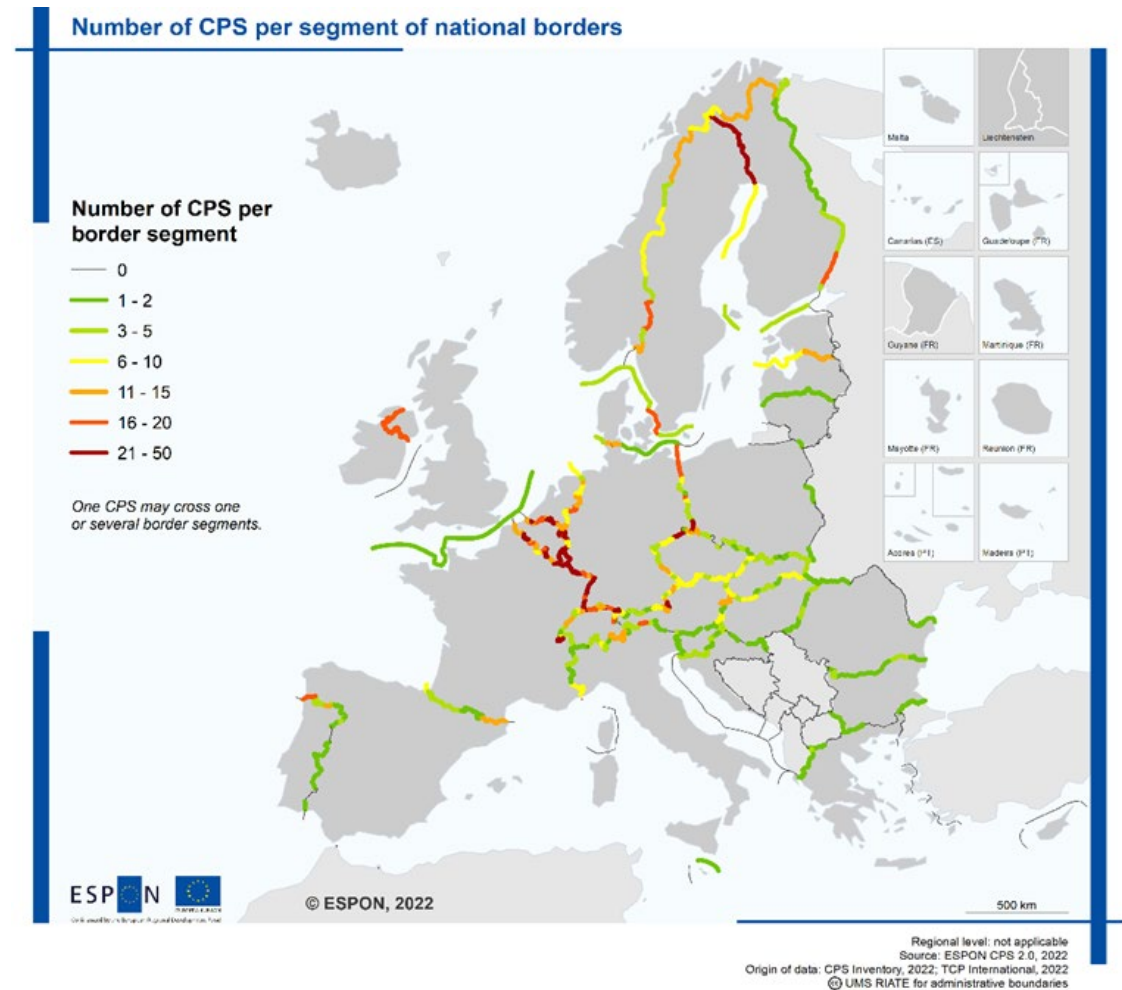
Some new findings

- Some borders have CPS in only 1 or 2 policy areas, e.g.
  - Civil protection & disaster management in Nordic countries
  - Environmental protection incl. sewage water treatment at CZ-DE and AT-DE borders
- Border areas with many CPS have often services in several policy areas

CPS provision in West European Countries: Policy areas adressed

Cross-border public services by theme / policy field

Themes / policy fields addressed by CPS:

- Citizenship, justice, public security
- Civil protection, disaster management
- Communication, broadband, information
- Education, training
- Environment protection
- Healthcare, social inclusion
- Labour market, employment
- Spatial planning, tourism, culture
- Transport
- National border

Only active CPS are shown (n=1,533). Planned, temporarily closed or ceased services are not illustrated.
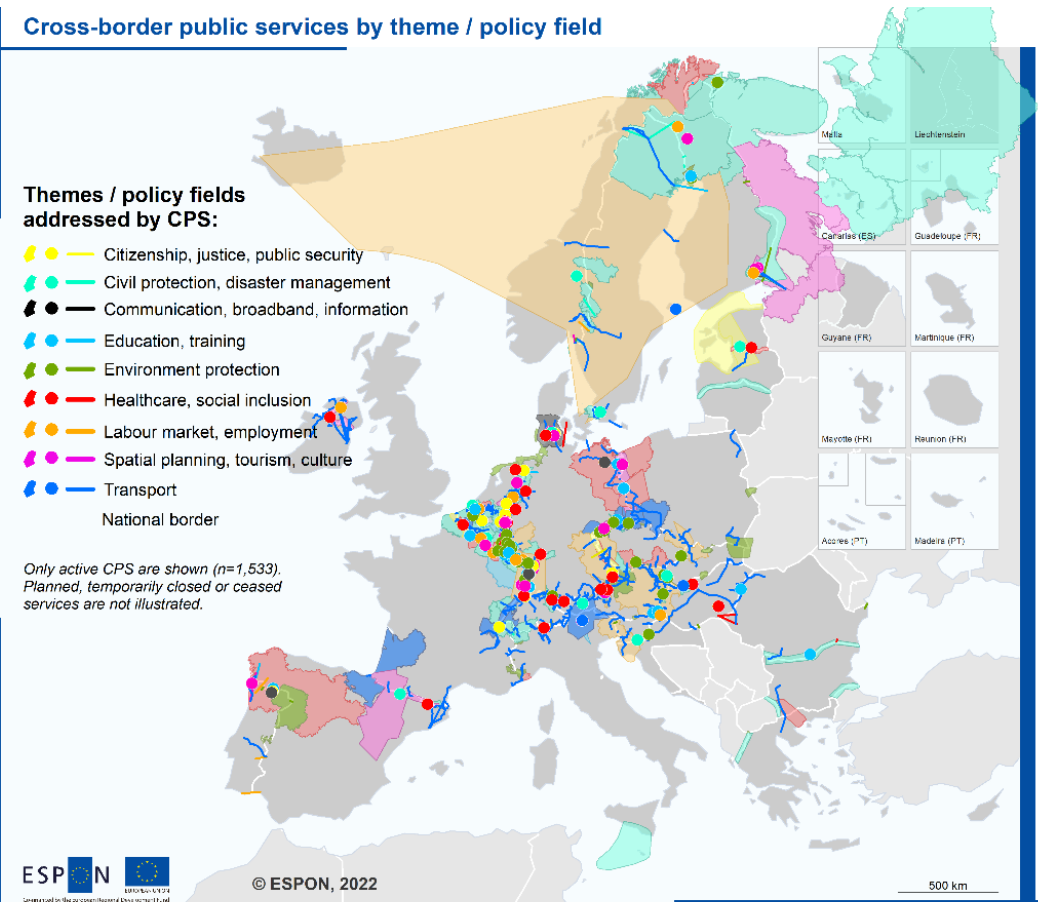
© ESPON, 2022

Regional level: NUTS 0
Source: ESPON CPS 2.0, 2022
Origin of data: CPS Inventory, 2022; TCP International, 2022
© UMS RIATE for administrative boundaries

Some new findings

Many different attributes for analyses by...

- spatial coverage

- geographical specificities along the border

- governance models for CPS provision

- legal framework for CPS implementation

- model of user payment

- public transport permeability

- status of operation

- language similarities

- groups of obstacles

- ...

CPS and border areas

CPS within 25 and 50 km border areas

- CPS within 25 km border area
- CPS within 50 km border
- CPS beyond 50 km bor

National border

Only active CPS are shown (n= 1,533). Planned, temporarily closed or ceased services are not illustrated.

The assignment is based on an assessment of the location of the major parts of the service area of a CPS. Thus, parts of the service area can also lie outside the spe...

Cross-border public services (CPS): Governance model

Governance model of CPS

- Central with legal personality interstate agreement / EU law

Cross-border public services (CPS): Legal frameworks

Legal frameworks of CPS

- Secondary EU legislation
- Multilateral interstate agreement
- Theme-specific interstate agreement
- Regional cooperation agreement
- Regional cooperation agreement in connection with multilateral interstate agreement
- Regional cooperation agreement in connection with theme-specific interstate agreemnt
- Harmonised national rules

Only CPS for which information is available are shown (n=352).

Regional level: NUTS 0
Source: ESPON CPS 2.0, 2022
Origin of data: CPS Inventory, 2022; TCP International, 2022
UMS RIATE for administrative boundaries

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Inspire Policy Making with Territorial Evidence

// **Thank you**

Sabine Zillmer & Sandra Spūle, Spatial Foresight