

ANNEX VI //

**HERIWELL – Cultural Heritage as
a Source of Societal Well-being in
European Regions**

Annex VI to chapter 6 Controversial heritage: a
focus on contested and neglected heritage

Final report // June 2022

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Table of contents

1	Introduction to the Content.....	6
2	Questionnaire for the Mapping of Contested or Neglected Cultural Heritage (CH)	7
3	Results of the mapping	9

List of tables

Table 3.1. Overview of cases of contested or severely neglected CH collected by HERIWELL Experts 2021 10

Table 3.2. The 7 Most Endangered Programme: Current state of threatened heritage sites in Europe .
..... 12

1 Introduction to the Content

Investigating **societal well-being impacts** of cultural heritage (CH) in the ESPON HERIWELL study required to also look at **potentially dissonant or "bad-being" effects**, including cases, where key European values are at stake. Inter alia, this has been done in Chapter 6 of the Report via an evaluation of representative population surveys carried out with YouGov in 8 European countries, and an analysis of cases of contested/dissonant/endangered CH sites and manifestations collected in 18 ESPON countries.

Opposing heritage interpretations of stakeholders and in the larger public became apparent in the **HERIWELL population survey** results. Chapters 6.2 and 6.3 of the Report identified, at least, three problematic areas:

- **The exploitation of cultural heritage** may result in economic benefits, but can also endanger what should be protected. Over 60% of the respondents perceive potential dangers to CH caused by **"Over-Tourism"**.
- The ambivalent capacity of CH to foster **social cohesion**, particularly as regards integrating migrants or minorities, as exemplified by conflicts around objects from colonial times or with the Sámi minority. And: 45% of the respondents fear that "some cultural traditions can create conflicts or hinder the integration of migrants".
- **Changing meanings or interpretations** of heritage, where once cherished monuments may now be rejected.

The collection of **contemporary examples of CH-related conflicts or severely neglected TCH, ICH and "mixed" CH** cases has been the main HERIWELL instrument to enable a systematic assessment of their background as well as of their impacts and potential remedies regarding SWB. The evaluation of the 48 collected cases is provided in Chapter 6.3 of the Report. This exercise has been realised via a questionnaire addressed to the HERIWELL country experts (chapter 1.1 in this ANNEX).

The subsequent table 3.1 summarizes the evaluation of this case-collection. Inter alia, it reveals problematic and potentially negative effects with regard to the main **HERIWELL dimensions of Societal Well-being** concerning:

- **An impaired quality of life** (including as regards e.g., education and skills; health; human rights, freedom of expression; individual satisfaction; quality and sustainability of environment);
- **Negative effects on societal cohesion** as the most problematic field (including as regards e.g., community engagement; equal opportunities; governance of heritage; integration of minorities, migrants or disadvantaged groups; transitional justice in CH conflicts or restitution issues; trust in communities or institutions); and
- **Downgraded material conditions** (including as regards e.g., housing, price of land; CH-related jobs and earnings; physical accessibility of CH monuments and sites...).

As explained in Chapter 6, many **studies and conference documents** were evaluated for HERIWELL; the two following examples demonstrate the scope and methods of related research and practice consulted for the project:

- The **7 Most Endangered programme**, managed by *Europa Nostra* with partners and supported by the EU, identifies endangered monuments and heritage sites and tries to mobilise partners to help safeguarding, restoring or financially sustaining these examples of tangible CH in Europe. Table 3.2 identifies the 43 threatened monuments and heritage sites from 26 countries selected between 2013 and 2021.
- Research conducted by Petra Potz and Nils Scheffler helped preparing the European Forum **Integrated Approaches to the Dissonant Heritage in Europe** organised February 2022 by the German Federal Ministry for Housing, Urban Development and Building and partners in connection with EU's Urban Agenda. Despite a more reduced focus of this study on "political" or military heritage, its evaluation corresponds in many aspects to the HERIWELL findings in Chapter 6, which is why an excerpt is included in this annex (see Document 4).

2 Questionnaire for the Mapping of Contested or Neglected Cultural Heritage (CH)

NAME:	COUNTRY:
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Toppled or damaged statues of colonialist heroes in Belgium and the UK; Franco's "Valle de los Caidos" memorial built by prisoners in Spain; unclear provenance of objects in European museums; conflicts around Soviet monuments in the Baltic states; cultural traditions excluding women or migrants; restoration works blocked by economic or political interests; looted sites in occupied Cyprus; festivities in conflict with human or animal rights; restitution issues regarding artworks seized by Nazis in Austria, Germany and the Netherlands; debates on "Fascist architecture" in Italy etc. etc.

Examples that show in a nutshell: **The background of cultural heritage is increasingly under scrutiny, its values are sometimes contested, its protection depends on political or societal choices.** Clearly, highlighting well-being impacts of cultural heritage – i.e. the main aim of the ESPON HERIWELL project – requires considering also issues of potential "bad-being" effects, including cases, where key European values are at stake.

Therefore, the HERIWELL research team wants to explore issues of contested or neglected CH further and plans to use the results of this initial European mapping for an analysis of recent debates or incidents in that respect. For a realistic mapping, you are asked to contribute **relevant examples that can stand for the most important CH-related conflicts, historical burdens or forms of neglect in your country as well as for their societal impacts. If you want to point to a general problem, please highlight it with a local case that has more recently gained public attention.** In short: Your input is crucial for the success of HERIWELL and this form should facilitate a quick answer, because we often use categories you are familiar with from the first template of 2020.

NOTE: The below **template should be used to report only on a single (localised) issue or conflict**, so if you plan to contribute more than one case, please copy the form. In fact, we would be grateful if you could report at least on one example concerning **tangible CH** and, if relevant, one for **intangible CH** (possibly also a "mixed" one). You can report on up to 5 examples for each of these categories. Please select the most important and recent ones and add a note at the end, if similar examples of contested or neglected cultural heritage exist in your country. However, **recent problems caused for CH by COVID-19 should NOT be reported in this template.**

In the unlikely event that there are no relevant issues of contested or neglected CH to report on in your country, please inform the HERIWELL Team.

Please return the file until July 15, 2021 to: cvasilescu@irsonline.it, copy wiesand@ericarts.org

A. Issue or case to report on	Please describe the contested or neglected CH issue in one sentence or in keywords (if it is a single case, add the exact location under B.): •
B. Local or regional example highlighting a broad issue mentioned above	Case example (a specific CH object, institution, intangible CH or tradition): Where is it located (city, town, county, if available with NUTS 2 code):
C. Evidence (Internet, press, policy debates...)	Has the issue or case been reported on (preferably add a Web-link)?
D. Background of the above issue / case	Please select what is relevant for the issue / case (one or more): <input type="checkbox"/> historical burdens (e.g. restitution claims or debates); <input type="checkbox"/> political or military conflicts; <input type="checkbox"/> financing; budget problems; <input type="checkbox"/> neglect, caused e.g. by insufficient CH protection rules; <input type="checkbox"/> discrimination of social groups; lack of respect for minorities' CH; <input type="checkbox"/> lack of conservation specialists or facilities <input type="checkbox"/> Other (please specify):

<p>E. Is the issue listed under A. relevant only locally or in a larger territory?</p>	<p>Please select the territorial scope of relevance:</p> <ul style="list-style-type: none"> <input type="checkbox"/> trans-national or cross-border; <input type="checkbox"/> general in my country; <input type="checkbox"/> regional; <input type="checkbox"/> smaller rural area; <input type="checkbox"/> urban area, city
<p>F. Type of contested / neglected heritage PLEASE NOTE: This is a non-exhaustive list. It includes domains that are most commonly associated with Cultural Heritage (CH). Use the last button, if the issue focuses on other domains of CH that are not covered in the current list.</p>	<p>Please select the CH type where the issue is most relevant (one or more):</p> <ul style="list-style-type: none"> <input type="checkbox"/> General CH issues (e.g. policies; legislation); <input type="checkbox"/> Museums, collections; <input type="checkbox"/> Libraries and archives; <input type="checkbox"/> Industrial heritage (including design); <input type="checkbox"/> Monuments / individual protected buildings; <input type="checkbox"/> Architectural ensembles (in cities, towns etc.); <input type="checkbox"/> Religious buildings and artefacts; <input type="checkbox"/> Specific artistic works inherited from the past (e.g. paintings, movies); <input type="checkbox"/> Landscape, natural and underwater heritage; <input type="checkbox"/> Archaeological sites; <input type="checkbox"/> Intangible heritage (e.g. historical events, rituals, traditional crafts); <input type="checkbox"/> Other types of CH (e.g. audio-visual or digital heritage), please explain:
<p>G. To your knowledge: Has societal well-being been affected by the above issue?</p>	<p>Please select the most important <u>negative</u> influences on:</p> <ul style="list-style-type: none"> <input type="checkbox"/> Accessibility of heritage (physical, digital...) <input type="checkbox"/> Community engagement, volunteering and charitable giving <input type="checkbox"/> Cultural diversity <input type="checkbox"/> Cultural participation <input type="checkbox"/> Education and skills, including digitization and digital skills <input type="checkbox"/> Equal opportunities <input type="checkbox"/> Governance of heritage (public and private), including risk management <input type="checkbox"/> Health <input type="checkbox"/> Housing, price of land <input type="checkbox"/> Human rights, freedom of expression <input type="checkbox"/> Individual satisfaction <input type="checkbox"/> Integration and empowerment of minorities, migrants or disadvantaged groups; other issues related to social inclusion <input type="checkbox"/> Jobs and earnings (e.g., cultural professions; tourism and others) <input type="checkbox"/> Knowledge and research <input type="checkbox"/> Quality and sustainability of environment <input type="checkbox"/> Transitional justice (e.g., CH-related conflicts; restitution issues) <input type="checkbox"/> Trust (in communities, institutions...) <input type="checkbox"/> Other (please specify): <p>And which of the <u>HERIWELL target groups</u> were most affected in this case:</p> <ul style="list-style-type: none"> <input type="checkbox"/> Residents (local/regional) <input type="checkbox"/> Tourists (heritage/cultural tourism) <input type="checkbox"/> Migrants or Minorities <input type="checkbox"/> Heritage/cultural professionals <input type="checkbox"/> Other, e.g., population at large (please specify):
<p>H. Are measures or remedies in place or planned to address the issue?</p>	<p>Please select what is relevant (one or more):</p> <ul style="list-style-type: none"> <input type="checkbox"/> No <u>official</u> reactions/remedies so far; <input type="checkbox"/> media reports; Internet campaigns, etc.; <input type="checkbox"/> protests/citizens initiatives assume responsibility/private sponsoring; <input type="checkbox"/> expert investigations, documentation or research (incl. by new bodies); <input type="checkbox"/> debates in parliaments or regional/city councils; <input type="checkbox"/> increased public finances or monetary compensation; <input type="checkbox"/> restoration of destroyed or neglected heritage; <input type="checkbox"/> new laws or protection rules (including for specific CH objects); <input type="checkbox"/> restitution of CH (i.e., returned artefacts); <input type="checkbox"/> judicial decisions and out-of-court or mediation/arbitration settlements; <input type="checkbox"/> involvement of international bodies (e.g. UNESCO) or courts (e.g. ECHR); <input type="checkbox"/> Other (please specify):
<p>I. Additional info, e.g. on similar or different cases in your country (where?), as well as eventual comments you want to add</p>	

3 Results of the mapping

This chapter presents the findings of the mapping undertaken within this task, as detailed in the previous section.

Table 3.1. Overview of cases of contested or severely neglected CH collected by HERIWELL Experts 2021

Main Issues: **HB** = Historical burdens (e.g., restitution claims / debates); **PM** = Political / military conflicts; **FB** = Financing; budget issues; **NR** = Neglect, caused e.g., by insufficient CH protection rules; **DR** = Discrimination of social groups; lack of respect for minorities' cultural heritage; **CS** = Lack of conservation specialists or facilities; **OI** = Other issues

Groups (negatively affected): **R** = Residents; **T** = Tourists; **M** = Migrants or Minorities; **P** = CH professionals; **O** = Other

Negative effects on SWB (main HERIWELL categories): **QoL** = Quality of Life dimensions; **SC** = Societal cohesion; **MC** = Material conditions (**XX** = strong; **X** = some effects)

Measures or remedies to address the cases/issues (in place or planned): **No** = No official reactions/remedies so far; **M** = Media reports; Internet campaigns, etc.; **P** = Protests / citizens initiatives assume responsibility / private sponsoring; **E** = Expert investigations, documentation or research; **D** = Debates in parliaments or regional/city councils; **F** = public financing increased or budgetary adjustments; **R** = Restoration of destroyed or neglected heritage; **L** = Legal remedies (new laws or protection rules, including for specific CH objects); **C** = Compensation (incl. restitution of CH artefacts); **J** = Judicial decisions and out-of-court or mediation/arbitration; **I** = Involvement of international bodies/courts; **O** = Other remedies

Country	Location	CH Type	Important case topics (abridged)	Main Issues							Negative effects			Affected groups					Measures/remedies to address issues																			
				HB	PM	FB	NR	DR	CS	OI	QoL	SC	MC	R	T	M	P	O	N	M	P	E	D	F	R	L	C	J	I	O								
Austria	Vienna	TCH	Dr Karl Lueger monument challenged	X				X			X	XX	X			X	X		X	X	X	X																
	Innsbruck & many towns	ICH	Conflict around traditional carolling of the partly 'black-faced' Three Wise Men					X				XX				X			X	X	X																	
	Vienna	ICH	Annual Vienna WKR Ball in dispute	X								X						X	X	X	X															X		
Bulgaria	Buzludzha	TCH	Neglected monument from socialist era	X		X					XX	X	X		X		X		X	X	X				X													
Cyprus	North Cyprus	MCH	Looted CH objects/profaned religious sites etc.	X	X					X	XX	XX	XX	X	X	X	X			X	X	X											X	X				
Denmark	Copenhagen	TCH	Demolition of historical slaughterhouses				X			X	X		X		X				X	X																		
Finland	Lapland	MCH	Colliding interests on Saami landscape		X		X					X				X				X	X	X								X								
	Lapland	TCH	Remains of German military in Finland		X					X	X	X							X			X																
	Lapland	ICH	Exclusive right for the Saami minority to maintain and develop their CH crafts?				X	X				XX		X	X					X	X				X			X										
France	08600-Chooz	TCH	A nuclear plant, industrial heritage built by a famous architect, to be dismantled				X				XX	X		X		X		X			X																	
	Herlincourt	TCH	Many churches in rural areas in peril	X		X	X				XX	XX	X	X	X	X			X	X	X	X			X	X		X										
	Paris	TCH	Benin Bronzes: returned to Nigeria?	X								XX			X	X			X	X	X	X			X	X	X	X		X	X	X	X					
	Pleuville	TCH	Wind turbines facing CH monument							X	X	XX		X	X				X	X	X	X			X	X		X		X								
	Bordeaux	ICH	Rural France: Rooster crowing protected							X	X	XX		X					X	X	X	X			X	X		X		X								
	Provence	ICH	Hunting practices (la chasse à la glu)							X	XX	XX		X					X	X	X	X			X	X		X						X				
	Paris	MCH	Colbert monument vandalised	X							X	XX		X	X				X	X	X	X			X	X	X	X						X				
Westhoffen	MCH	Jewish graves profaned					X			XX	XX		X	X				X	X	X	X			X	X		X						X					
Germany	Berlin	TCH	The new Humboldt Forum and its partly contested collections hotly debated	X		X			X	XX	XX	X	X	X	X	X		X	X	X	X			X	X	X	X	X	X		X	X						
	Cologne, Duesseldorf	ICH	Rhenish Carnival: concerns about commercialisation and discrimination					X	X	XX	XX		X	X					X	X	X	X			X	X		X										
	Nuremberg	TCH	A new future for sites of NS party rallies?	X			X				XX	XX		X			X		X	X	X	X			X	X	X	X										
Hungary	Budapest	ICH	Need to re-instate National CH Office				X		X	XX	X					X				X				X			X										X	

	Budapest	TCH	Restoration of Roman palace long overdue	X	X						X	XX	X	X				X	X	X										
	Budapest	TCH	Clash of values: Buda Castle restoration	X	X						XX		X	X	X			X	X		X									
	Budapest	TCH	Neglect: former Stock exchange building		X						X	X	X		X			X												
	Many towns in HU	MCH	Impacts of relocated / extinct minorities to the spirit of a place rarely recognised				X				XX		X		X	X														
	HU museums	TCH	Fees for photos w. extinct copyright justified?		X						X			X	X					X										
Italy	Sapri	TCH	Statue of <i>Spigolatrice di Sapri</i> "sexist"?				X				X				X	X									X					
Latvia	Riga	TCH	Site: <i>Liberators of Soviet Latvia and Riga from the German Fascist Invaders</i> in dispute		X						XX	XX	X	X			X	X			X				X					
	Riga	TCH	Access to former KGB building enabled mainly through artistic interventions	X	X						XX	XX	XX	X	X			X	X		X									
Lithuania	Vilnius	TCH	Controversial monuments in Soviet style	X	X			X			XX		X	X			X	X	X	X	X									
Malta	Valetta	TCH	Popular rededication of the <i>Great Siege Monument</i> to Daphne Caruana Galizia		X						XX	XX	X	X	X		X				X			X	X					
	Valetta	MCH	After decades of neglect: gentrification & business hype following the ECoC title		X	X	X	X	X	X	X		X	X	X		X	X												
Netherlands	Amsterdam	TCH	Popular <i>Golden Coach</i> – a propaganda tool?	X			X				XX	XX	X	X	X		X	X	X	X	X									
Portugal	Lisbon	TCH	Attack on statue of missionary priest A. Vieira								XX	X	X	X	X	X	X				X				X					
	Lisbon	TCH	Attack: Monument <i>Padrão dos Descobrimentos</i>	X							XX	X	X	X	X	X	X				X				X					
Slovakia	Skároš	TCH	Neglect: Ruined countryside noble mansion	X		X					XX	XX	X	X	X	X	X				X									
	Nížná Slaná	TCH	Neglect: Etelka Huta mining heritage memento		X	X					XX	XX	X	X	X	X		X			X									
	Gelnica	TCH	Spa Thursov - once a camp, now open for more	X	X	X					X	XX	X	X	X						X	X								
	Banská Bystrica	TCH	Copper Forge as a crossroads place	X		X					X	XX	X	X	X	X		X	X	X										
	East Slovakia	ICH	Deadlock: Lack of education in Roma language				X				XX	XX	X	X	X		X													
Spain	El Escorial	TCH	General Franco's <i>Valle de los Caídos</i> memorial	X	X						X	X				X	X	X	X				X	X						
	Tordesillas (ES41)	ICH	<i>Toro de la Vega</i> : Disputed medieval bull tournament and festival (animal rights)	X				X			X						X			X				X	X					
Sweden	Kivik SE 224	TCH	Very important Bronze Age mound collapsed			X					XX	X	X	X	X	X	X													
	Stockholm	TCH	Canadian totem pole repatriated by museum	X			X				X	XX			X							X			X					
	North (SE3)	MCH	Complex CH relations with Saami minority	X	X		X				XX	XX	X		X					X	X			X	X					
	Uppsala	MCH	Claimed relics from Institute for Racial Biology	X	X		X				X	XX		X	X					X	X				X					
Switzerland	Neuchâtel, Zurich, Trogen	TCH	Protected Swiss cultural heritage originally financed with slavery profits	X			X	X			X	XX		X	X	X	X				X	X	X	X						
TOTAL: 18 countries with 47 cases (31 TCH; 8 ICH; 8 MCH)				23	11	13	9	14	1	13	36%	49%	15%	31	21	16	20	8	6	28	26	23	27	6	11	8	5	12	7	7

Source: HERIWELL Consortium based on the HERIWELL questionnaire responses, January 2022

Table 3.2. The 7 Most Endangered Programme: Current state of threatened heritage sites in Europe

Year	Country	Object/Site
2013	Albania	The Roman amphitheatre in Durrës
	Cyprus	The buffer zone in the historic centre of Nicosia
	France	Vauban's 17th century fortifications in Briançon
	Italy	The Renaissance monastery of San Benedetto Po
	Portugal	The 15th century monastery in Setúbal
	Romania	The historic mining landscape of Rosia Montana
	Turkey	The Armenian church of St. George in Mardin
2014	Belgium	The historic stage machinery of the Bourla theatre in Antwerp
	Greece	The neighbourhoods of Dolcho and Apozari in Kastoria
	Italy	The citadel of Alessandria
	Portugal	The carillons of the Mafra National Palace
	Romania	The wooden churches in southern Transylvania & northern Oltenia
	Russia	The Colour Row Settlement in Chernyakhovsk
	Serbia	The synagogue in Subotica
2016	Armenia	The Archaeological site of Ererouyk and the village of Ani Pemza
	Estonia	Patarei Sea Fortress in Tallinn
	Finland	Helsinki-Malmi Airport
	France	Colbert Swing Bridge in Dieppe
	Greece	The Kampos of Chios
	Italy	The Venice Lagoon
	Spain	The Convent of St. Anthony of Padua in Extremadura
	Turkey	The Ancient City of Hasankeyf and its surroundings
2018	Albania	The Post-Byzantine Churches in Voskopoja and Vithkuqi
	Austria	The Historic Centre of Vienna
	Bulgaria	The Buzludzha Monument
	Georgia	The David Gareji Monasteries and Hermitage
	Romania	The Constanta Casino
	Turkey	The Prinkipo Greek Orphanage on Princes' Islands
	United Kingdom	The Grimsby Ice Factory
2020	Albania	The National Theatre of Albania, Tirana
	Czech Republic	Castle Jezeří, Horní Jiřetín
	Italy	Castle of Sammezzano, Tuscany
	Norway	The Y-block, Government Quarter, Oslo
	Poland	Szombierki Power Plant, Bytom
	Serbia	Belgrade Fortress and its Surroundings
	Slovenia	The Plečnik Stadium, Ljubljana
2021	Austria	Achensee Steam Cog Railway, Tyrol
	Croatia	Historic Cemetery Complex of Mirogoj, Zagreb
	Greece	Five Southern Aegean Islands
	Italy	The Giusti Garden, Verona
	Kosovo	Dečani Monastery
	North Macedonia	Central Post Office, Skopje
	Spain	San Juan de Socueva Chapel and Hermitage, Cantabria

Source: Extracted from the Europa Nostra site <https://7mostendangered.eu/>, January 2022

Legend (colours):

XXX = Site or monument successfully restored/saved or in good progress

YYY = Restoration project partly completed or in slow progress

ZZZ = Site/monument destroyed or with poor restoration progress

AAA = Site/monument listed only recently or no reports available



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